#### **MEMORANDUM**

**TO:** Board of Regents

**FROM:** Board Office

**SUBJECT:** Approval of FY 2002 Detailed Budgets – University of Northern

Iowa

**DATE:** July 9, 2001

#### **Recommended Action:**

Approve the University of Northern Iowa FY 2002 general fund operating budget of \$133,803,370 and the restricted fund budget of \$140,663,332 for a total of \$274,466,702, including the proposed changes in the allocation of tuition revenues, subject to further review by the Board Office since information was not received in time to allow proper analysis.

#### **Executive Summary:**

In accordance with the Board's strategic plan, the University of Northern Iowa is presenting its detailed FY 2002 budgets to the Board for approval. The FY 2002 budgets consist of the general fund operating budget and the restricted fund budget. The general fund operating budget is consistent with the conceptual budget previously presented to the Board.

#### General Fund Operating Budget - \$133,803,370

The University's general fund operating budget of \$133.8 million is organized into four budgetary units, which reflect separate and distinct state appropriations to the University. Direct state appropriations to UNI for FY 2002 total \$90.4 million. All state operating appropriations to the University were reduced by approximately 6% for a total reduction of \$5.3 million.

The University reduced base operating expenditures by \$5.3 million by allocating cuts throughout various units. The University reports that the budget reductions will impair its ability to make progress in its strategic plan.

The state salary allocation for compensation increases is \$3.9 million. The University estimates compensation increases of \$5.3 million, including increased health insurance and other benefit costs.

The **General University** appropriation unit represents the central educational operating budget of the University. This budget of \$132.7 million includes state appropriations of \$89.3 million, tuition and fee revenues of \$40.6 million, and reimbursed indirect costs from federal programs of \$1.6 million. The state appropriations for this budget unit reflect a \$5.2 million base appropriation reduction.

Tuition and fee revenues include an increase of \$4.1 million as a result of the Board-approved 7.2% tuition rate increase and projected enrollment increases. The University proposes to use most of its new tuition revenues to cover a portion of the state appropriations reduction and funding needed for compensation increases not covered by the state salary allocation.

The University has identified programmatic reallocations of \$6.7 million to meet the budget shortfall. This represents 5.1% of the revised FY 2001 budget and is consistent with the Board's policy on reallocations.

The University has allocated its general fund operating budget by its strategic planning goals of intellectual vitality (\$60.3 million), teaching and scholarship (\$22.4 million), community involvement (\$1.6 million), University culture and diversity (\$3.4 million), University environment (\$5.2 million), human resources (\$5.8 million), physical and informational resources (\$33.5 million), and external relations (\$1.6 million).

### Restricted Fund Budget - \$140,663,332

The restricted fund budget includes resources and expenditures related to its sponsored programs, auxiliary enterprise functions, independent operations, bonding activities, and capital projects. The preliminary Residence System budget was previously presented to the Board in March. The final FY 2002 Residence System budget reflects no operating change from the preliminary budget. The Athletic budget is detailed in G.D. 12h.

#### **Background:**

The University of Northern Iowa presented its FY 2002 conceptual budget to the Board in May and revised conceptual budget in June. The detailed general fund operating budget is presented to the Board this month for approval. This final budget is consistent with the previous submissions and strategic plans of the Board and UNI.

The restricted fund budget is also presented this month for Board approval. The restricted fund budget includes sponsored programs such as competitively awarded federal grants and contracts; auxiliary enterprise functions such as the Residence System and Athletic Department; and independent operations such as its parking and telecommunications enterprises. The restricted fund also incorporates the activities related to bonding and capital projects, including capital appropriations.

Institutional officials have conducted university-wide efforts to plan for the budget reductions and have engaged various campus constituencies.

- On March 26, 2001 all students, faculty and staff were invited to a public discussion of the impact of these base budget reductions, both long and short term.
- President Koob outlined the impact of the budget reductions in the global sense. Implementation of a "soft freeze" in filling positions was described. Essentially, every vacancy was reviewed and only those positions deemed critical were filled. Many searches were discontinued.
- Following President Koob's remarks, each university division head discussed specifics in their area, and the potential impact to be expected.
- With input from faculty and staff, University cabinet members presented potential reduction plans for consideration. Every constituency group on campus was involved and informed. Reduction plans were shared at department meetings, college meetings, and divisional meetings.

#### Analysis:

# **General Fund Operating Budget**

The FY 2002 general fund operating budget for the University of Northern Iowa is \$133.8 million. The University's budget is distributed among the following units:

	Total	Direct State	
	<u>Budget</u>	<b>Appropriations</b>	
General University	\$132,653,110	\$89,297,856	
Institute for Decision Making	736,075	736,075	
Recycling and Reuse			
Technology Transfer Center	240,963	240,963	
Metal Casting Center	<u>173,222</u>	<u>173,222</u>	
Total	\$133,803,370	\$90,448,116	

The summary sheet, as prepared by UNI, on page 6 of this docket memorandum details the budget by strategic planning goal, revenue source, new revenues and reallocations, and the related expenditure allocations.

# **Appropriations Reduction:**

The base operating appropriations were reduced from the original FY 2001 appropriations by \$5.3 million. UNI proposes to reduce expenditures through its reallocation process and utilize new tuition revenues. To address the appropriation cut, the University has identified certain reductions and the deployment of most of the new tuition revenues, which were previously planned for quality improvements.

The University reports that the appropriation reductions will result in the following consequences:

- Eliminate 34 full time equivalent faculty positions.
- Eliminate 5 full time equivalent professional and scientific and merit positions and 1 graduate assistant position in Educational and Student Services.
- Eliminate 3 full time equivalent professional and scientific positions in Financial Accounting and Purchasing.
- Eliminate 1.5 full time equivalent professional and scientific positions and 9 full time equivalent merit positions in Facilities Planning.
- Eliminate 3 full time equivalent professional and scientific positions in Public Relations and Marketing.
- Publish one less issue of <u>Northern Iowa Today</u>, the University's magazine a 25% reduction.
- Reduce ability to achieve goal of 75 25 ratio of classes taught by tenure track faculty due to enrollment growth and reduced faculty.
- Reduce academic supplies and services budgets by \$1.5 million.
- Reduce professional and scientific positions in Academic Affairs that total approximately \$190,000.
- Reduce academic educational equipment budgets by approximately \$180,000.
- Reduce building repair budget by \$50,000.
- Reduce student wages budget, which is further compounded with the elimination of state work-study funds.
- Reduce significantly supplies and services budget for the Development Office.
- Student aid set-aside from tuition will be 18% of budget revenues as compared to the 19.5% projected during the tuition discussion.

#### **Tuition Revenues**

The University has projected increases in FY 2002 tuition and fee revenues of \$4.1 million for a total of \$40.6 million. Projected tuition revenue is based on enrollment estimates, mix of resident and nonresident students, and the Board's approved rate increases. The University proposes to use most of the new tuition and fee revenue to offset the appropriation reduction.

#### Reallocations

The FY 2002 budget reflects internal programmatic reallocations totaling \$6.7 million (Attachment A on page 7), which recognize both permanent and temporary shifts in the use of general education fund resources to meet the budget appropriations reductions. The reallocations represent 5.1% of the FY 2001 budget and are consistent with the Board's policy on reallocations. UNI's annual reallocations for the previous five years averaged 2.5%.

#### **Restricted Fund Budget**

Restricted funds for FY 2002 total \$136.1 million. Capital appropriations for FY 2002 are \$9.8 million and tuition replacement is estimated at \$4.9 million.

State appropriation increases for capitals include the state funding of \$5.8 million for McCollum Science Hall renovation and \$4.0 million for Steam Distribution Upgrade. Tuition replacement appropriations increased slightly in line with debt service increases on academic building revenue bonds.

The restricted fund also includes an allocation of state appropriations of \$1.0 million from the technology bill for UNI to continue development of a 21<sup>st</sup> century learning initiative in consultation with the state's Information Technology Department.

# Residence System Budget

Proposed residence system revenues for FY 2002 total \$24.4 million and proposed expenses for operations total \$20.3 million, leaving \$4.1 million net revenue available for debt service, mandatory transfers, and transfers to voluntary reserves. (See Attachment B, page 8, for details.)

The final FY 2002 operating budget reflects no operating change from the preliminary budget presented to the Board in March. These amounts are based upon room and board rates the Board approved in April.

#### **Athletic Department Budget**

The athletic department budget, which is part of the restricted fund, is addressed separately in General Docket 12h.

Deb A. Hendrickson

Approved

Frank J Stork

# FY 2002 FINAL OPERATING BUDGET SUMMARY UNIVERSITY OF NORTHERN IOWA

STRATEGIC PLANNING GOAL		ALLOCATION OF MANDATORY COST INCREASES	
Goal #1 Intellectual Vitality Goal #2 Teaching & Scholarship Goal #3 Community Involvement Goal #4 University Culture & Diversity Goal #5 University Environment	\$60,308,068 22,449,382 1,560,002 3,403,522 5,225,962	Salary Bill Allocation Reallocation to Cover Salary Bill Shortfall Total	\$3,878,720 1,392,500
Goal #6 Human Resources Goal #7 Physical & Informational Resources Goal #8 External Relations	5,841,071 33,455,362 <u>1,560,001</u>	Total	<u>\$5,271,220</u>
Total Budget	<u>\$133,803,370</u>	STRATEGIC PLANNING INITIATIVES I TO MEET APPROPRIATIONS SHO	
SOURCE OF REVENUE		Goal #1: Intellectual Vitality	·
General Fund ORIGINAL REVISED Revenues FY 2001 FY 2001	FINAL FY 2002	To provide intellectually stimulating & challenging experiences for students	(\$3,264,636)
State Appropriation:       \$91,829,144       \$91,829,144         Tuition and Fees       36,207,937       36,432,937         Reimb. Indirect Cos       1,350,000       1,575,000         Interest       600,000       600,000         Sales and Services       625,000       625,000	40,555,254 1,575,000 600,000	Goa1 #2: Teaching & Scholarship Support creative & intellectually rigorous teaching & scholarship	(309,028)
Total <u>\$130,612,081</u> <u>\$131,062,081</u>	\$133,803,370	Goal #3: Community Involvement Expand university involvement in critical local, state, national & global needs	(672,750)
NEW REVENUES & REALLOCA	TIONS		
Salary & Benefits Increase \$3,878,720 Tuition (rate increase & growth) 4,122,317		Goal #4: University Culture & Diversity Strengthen a university culture characterized by diversity, collegiality &	(92,500)
Total Revenue Increase	\$8,001,037	mutual respect  Goal #5: University Environment	
Lost Appropriations	(5,259,748)	Foster a supportive living, learning &	(492,300)
Total New Revenue and Reallocations \$2,741,28		working environment with services & programs that promote individual well being & organizational effectiveness	
MANDATORY COST INCREASES		Somy a organizational encouveriess	
Funded Compensation (funded by salary bill)	\$3,878,720	Goal #6: Human Resources Enhance quality, diversity & number of human resources available	(138,492)
Unfunded Compensation (funded by reallocation) Rentals Opening Buildings Utilities	1,392,500	Goal #7: Physical & Informational Resou Continue to improve capital, physical & informational resources at the university	rces (1,359,762)
Audit Costs, Board Support, Lakeside Lab Memberships, Insurance Student Aid MEMFIS Performing Arts Center		Goal #8: External Relations Establish strong mutually beneficial relationships with external constituencies	(322,780)
Total	<u>\$5,271,220</u>	Internal Reallocations	(\$6,652,248)

# FORM 1b

# University of Northern Iowa FY 2002 FINAL BUDGET Summary of Reallocations to Meet Budget Reductions Total University

_			_
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From:			
	President	_	(35,119)
	Academic Affairs		(3,921,438)
	Educational & Student Services	_	(1,132,967)
	Administration & Finance	_	(1,238,413)
	Advancement & Marketing	_	(324,311)
To:	Total Reallocations		(6,652,248)
10.	1.0 To provide intellectually stimulating &		(3,264,636)
	challenging experiences for students	· ·	(0,204,000)
	2.0 Support creative & intellectually rigorous	_	(309,028)
	teaching & scholarship	_	(000,020)
	3.0 Expand university involvement in critical	_	(672,750)
	local, state, national & global needs	_	(0.2,,00)
	4.0 Strengthen a university culture characterized	_	(92,500)
	by diversity, collegiality & mutual respect	_	(-,,
	5.0 Foster a supportive living, learning &	<del>_</del>	(492,300)
	working environment with services & programs	_	
	that promote individual well being &	<del>-</del>	
	organizational effectiveness	_	
	6.0 Enhance quality, diversity & number of	_	(138,492)
	human resources available		
	7.0 Continue to improve capital, physical &		(1,359,762)
	informational resources at the university	_	
	8.0 Establish strong mutually beneficial	<u>_</u>	(322,780)
	relationships with external constituencies	<del>-</del> .	
		_	
	Total Reallocations		(6,652,248)

#### UNIVERSITY OF NORTHERN IOWA Residence System Final Budget 2001-02

	_	Actual 1999-00	Approved Budget 2000-01	Revised Estimate 2000-01	Final Budget 2001-02
OPERATIONS (Accrual Basis)					
Revenues	\$	21,060,673	21,709,359	23,515,975	24,360,695
Expenditures for Operations		16,691,503	17,628,684	18,020,694	20,251,622
Net Revenues	-	4,369,170	4,080,675	5,495,281	4,109,073
% of Revenues		20.7%	18.8%	23.4%	16.9%
Debt Service (due July 1)		1,818,452	2,943,005	2,843,549	2,811,508
Mandatory Transfers		330,000	330,000	330,000	330,000
Net after Debt Service and				0.004.700	007.505
Mandatory Transfers	\$	2,220,718	807,670	2,321,732	967,565
% of Revenues		10.5%	3.7%	, 9.9%	4.0%
University Overhead Payment from		E44.0E0	E70 717	E00 E17	626 201
Surplus		541,859 3.2%	570,717 3.2%	580,517 3.2%	636,291 3.1%
% of Expenditures CASH AND INVESTMENT BALANCES (June 30)		3.2 /0	3.2 /6	3.2 /6	3.176
Revenue Fund		_	_	_	_
Operation and Maintenance Fund		_	_	_	_
Improvement Fund		1,623,484	333,502	333,502	11,502
Surplus Fund		3,145,243	4,217,732	4,886,458	4,217,732
Carpido Faria		-,	·,— · · · <b>,</b> · · · —	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
Subtotal - Voluntary Reserve Balances	_	4,768,727	4,551,234	5,219,960	4,229,234
Sinking Fund		1,068,657	1,068,657	1,068,657	1,068,657
Bond Reserve Fund		2,843,549	2,843,549	2,843,549	3,331,086
Construction Fund		13,121,032	-		1,058,463
Subtotal - Mandatory Reserve Balances		17,033,238	3,912,206	3,912,206	5,458,206
TOTAL - All Reserve Balances (June 30)	_	21,801,965	8,463,440	9,132,166	9,687,440
REVENUES AND EXPENDITURES DETAIL Revenues					
Contracts		19,071,193	18,550,218	18,871,316	20,105,361
Interest		635,153	500,000	1,362,142	667,746
Other Income		1,354,327	2,659,141	3,282,517	3,587,588
TOTAL	_	21,060,673	21,709,359	23,515,975	24,360,695
Expenditures					
Salaries, Wages & Benefits (1)		9,202,798	9,343,059	10,163,609	11,556,965
Cost of Food or Goods Sold		2,496,118	2,753,324	3,066,979	3,318,625
Other Operating Expense		2,815,362	3,103,271	2,569,520	2,718,774
Utilities		1,312,409	1,519,927	1,327,905	1,658,352
Repairs & Maintenance (1)		864,816	909,103	892,681	998,906
TOTAL	=	16,691,503	17,628,684	18,020,694	20,251,622
TOTAL STAFF FTE - October		441	448	448	455

<sup>(1)</sup> Excludes amounts for repair and maintenance supplied by Residence System staff. Staff maintenance costs for the respective years are: \$611,643;. \$624,190; \$644,027